

# CONGRESSIONAL DIGEST

FOUNDED 1921

AN INDEPENDENT MONTHLY FEATURING CONTROVERSIES IN CONGRESS, PRO & CON  
NOT AN OFFICIAL ORGAN, NOT CONTROLLED BY ANY PARTY, INTEREST, CLASS OR SECT

PUBLISHED BY THE CONGRESSIONAL DIGEST CORPORATION  
CONGRESSIONAL DIGEST BUILDING, 3231 P STREET, N.W., WASHINGTON, D.C. 20007

**Alice Gram Robinson, Founder**

**NORBORNE T.N. ROBINSON 3rd, Publisher**

## TITLE PAGE AND INDEX TO VOLUME SIXTY-SEVEN

JANUARY TO DECEMBER

—1988—

### National Issues Presented, *Pro* and *Con*, During 1988—Volume 67, 1-12

JANUARY, Vol. 67, No. 1 ..... 1-32  
Proposed Federal Employees' Political Activities  
Legislation

FEBRUARY, Vol. 67, No. 2 ..... 33-64  
Welfare Reform

MARCH, Vol. 67, No. 3 ..... 65-96  
Contra Aid

APRIL, Vol. 67, No. 4 ..... 97-128  
The Intermediate-Range And Shorter-Range  
Missiles Treaty

MAY, Vol. 67, No. 5 ..... 129-160  
Family and Medical Leave Policy

JUNE-JULY, Vol. 67, No. 6-7 ..... 161-192  
The Fair Housing Act

AUGUST-SEPTEMBER, Vol. 67, No. 8-9 .... 193-224  
Election Campaign Financing

OCTOBER, Vol. 67, No. 10 ..... 225-256  
Basic Campaign Issues  
of the 1988 Elections

NOVEMBER, Vol. 67, No. 11 ..... 257-288  
Child Care Legislation

DECEMBER, Vol. 67, No. 12 ..... 289-314  
Intelligence Oversight Act

SUBSCRIPTION RATES: 1 yr., \$28; 2 yrs., \$54; 3 yrs., \$78. Foreign \$3.95 extra per yr. Current single copy, \$3.25.  
CURRENT COPY BULK RATES: 5 @ \$2.95 each; 10 @ \$2.90 each; 25 and up @ \$2.85. Write for back copy rates.  
ADDRESS ORDERS and checks to: CONGRESSIONAL DIGEST CORP., 3231 P St., N.W., WASHINGTON, D.C. 20007.  
POSTMASTER: Send address changes to the above address.

Second class postage paid at Washington, D.C. and at additional mailing offices. Published monthly except bi-monthly June-July and August-September (combined). Yearly index published with December issue. Indexed in Readers Guide and other indexing publications.  
Congressional Digest (ISSN 0010-5899). Copyright 1988 by The Congressional Digest Corporation, Washington, D.C.

# INDEX TO VOLUME SIXTY-SEVEN

## Numbers 1 to 12

### A

ADAMS, BROCK, U.S. Senator (WA-D)	
<i>Con</i> —Should Congress Approve The President's Request For Contra Aid?	85
AID TO FAMILIES WITH DEPENDENT CHILDREN	35
AMERICAN CIVIL LIBERTIES UNION	
<i>Pro</i> —Should Congress Approve The Fair Housing Amendments Act of 1987?	170
AMERICAN FEDERATION OF GOVERNMENT EMPLOYEES	
<i>Pro</i> —Should Congress Approve "The Federal Employees' Political Activities Act of 1987"?	20
AMERICAN FEDERATION OF STATE, COUNTY AND MUNICIPAL EMPLOYEES	
<i>Pro</i> —Should The Congress Adopt The "Act For Better Child Care Services of 1988"?	282
ARMS CONTROL	April issue

### B

BENTSEN, LLOYD, U.S. Senator (TX-D)	
Biography	230
BOREN, DAVID L., U.S. Senator (OK-D)	
<i>Pro</i> —Should The Congress Adopt The "Intelligence Oversight Act of 1988"?	300
BUSH, George H., Vice President	
Biography	230
Convention Nomination Acceptance Speech	233
BYRD, ROBERT C., U.S. Senator (WV-D)	
<i>Pro</i> —Should The Congress Approve S.J.Res. 282?	202

### C

CAMPAIGN ISSUES OF THE 1988 ELECTIONS	
(October issue)	
Foreword	225
Presidential Elections 1789-1984	226
The Electoral System	228
Party Platform Evolvement	229
Federal Elections of 1988	230
Convention Nomination Acceptance Speeches	232
Party Platform Differences	238
CARLUCCI, FRANK C., U.S. Secretary of Defense	
<i>Con</i> —Should The Congress Adopt The "Intelligence Oversight Act of 1988"?	297
CENTRAL INTELLIGENCE AGENCY	291
CHAMBER OF COMMERCE, U.S.	
<i>Con</i> —Should The Proposed "Family and Medical Leave Act" Be Approved?	137

### CHILD CARE LEGISLATION

(November issue)	
Foreword	258
Federal Child Care Programs	259
U.S. Department of Labor Report	260
Recent Action in the Congress	262
Act For Better Child Care Services	263

CHILD CARE, FEDERAL PROGRAMS	259
------------------------------	-----

CHILD CARE SERVICES, ACT FOR BETTER	See November issue
-------------------------------------	--------------------

### CHILDREN'S DEFENSE FUND

<i>Pro</i> —Should The Congress Adopt "The Act For Better Child Care Services of 1988"?	276
---	-----

CIVIL RIGHTS ACT	See June-July issue
------------------	---------------------

CIVIL RIGHTS COMMISSION	167
-------------------------	-----

CIVIL SERVICE	See Office of Personnel Management
---------------	------------------------------------

### CLAY, WILLIAM, U.S. Representative (MO-D)

<i>Pro</i> —Should Congress Approve "The Federal Employees' Political Activities Act of 1987"?	10
--	----

### COHEN, WILLIAM S., U.S. Senator (ME-R)

<i>Pro</i> —Should The Congress Adopt The "Intelligence Oversight Act of 1987"?	308
---	-----

### CONCERNED ALLIANCE OF RESPONSIBLE EMPLOYERS

<i>Con</i> —Should The Proposed "Family and Medical Leave Act" Be Approved?	151
---	-----

### CONCERNED WOMEN FOR AMERICA

<i>Con</i> —Should The Proposed "Family and Medical Leave Act" Be Approved?	149
---	-----

CONGRESS, THE MONTH IN	1, 65, 161, 193, 257
------------------------	----------------------

### CONGRESS OF THE U.S., ACTION BY

Child Day Care	262
Contra Aid	72
Election Campaign Financing	195
Fair Housing Amendments Act	168
Family and Medical Leave Policy	133
Federal Employees' Political Activities	9
Intelligence Oversight	293
Welfare Reform	38

CONSTITUTION, U.S.	228
--------------------	-----

### CONTRA AID

(March issue)	
Foreword	67
Evolution of U.S. Policy	68
Guatemala Accord	69
Recent Action in the Congress	72
Should Congress Approve The President's Request For Contra Aid?	74

## D

DEFENSE .....	See April issue
DEFENSE, U.S. DEPARTMENT OF .....	291
DEMOCRATIC NATIONAL PARTY .....	See October issue
DEMOCRATIC PLATFORM .....	238
DICKINSON, WILLIAM L., U.S. Representative (AL-R)	
<i>Con</i> —Should Congress Approve "The Federal Employees' Political Activities Act of 1987"? .....	11
DODD, CHRISTOPH J., U.S. Senator (CT-D)	
<i>Pro</i> —Should The Congress Adopt The "Act For Better Child Care Services of 1988"? .....	264
DOLE, ROBERT J., U.S. Senator (KS-R)	
<i>Con</i> —Should The Congress Approve S.J.Res. 282? .....	203
DONNELLY, BRIAN J., U.S. Representative (MA-D)	
<i>Pro</i> —Should The "Family Welfare Reform Act of 1987" Be Enacted? .....	52
DORGAN, BYRON L., U.S. Representative (ND-D)	
<i>Pro</i> —Should The "Family Welfare Reform Act of 1987" Be Enacted? .....	54
DOWNNEY, THOMAS J., U.S. Representative (NY-D)	
<i>Pro</i> —Should The "Family Welfare Reform Act of 1987" Be Enacted .....	40
DUKAKIS, MICHAEL S., Governor of Massachusetts	
Biography .....	230
Convention Nomination Acceptance Speech .....	232
DURENBERGER, DAVID, U.S. Senator (MN-R)	
<i>Con</i> —Should Congress Approve The President's Request For Contra Aid? .....	75
<b>E</b>	
Eagle Forum	
<i>Con</i> —Should The Proposed "Family and Medical Leave Act" Be Approved? .....	145
<i>Con</i> —Should The Congress Adopt The "Act For Better Child Care Services of 1988"? .....	271
ELECTION CAMPAIGN FINANCING	
(August–September issue)	
Foreword .....	195
Evolution of Federal Election Campaign Laws .....	196
Basic Current Law .....	197
Proposed "Senatorial Election Campaign Act" .....	199
Recent Action in the Congress .....	201
Should The Congress Approve S.J.Res. 282? .....	202
ELECTORAL SYSTEM, U.S. ....	See August–September issue
EMPLOYMENT AND TRAINING ADMINISTRATION .....	37
ENERGY, U.S. DEPARTMENT OF .....	292
ESPY, MIKE, U.S. Representative (MS-D)	
<i>Pro</i> —Should The "Family Welfare Reform Act of 1987" Be Enacted? .....	60

## EVOLUTION OF POLICY

Contra Aid .....	68
Election Campaign Financing .....	196
Fair Housing .....	164
Family and Medical Leave Policy .....	130
Federal Employees' Political Activities .....	4
INF Treaty .....	98
U.S. Intelligence Policy .....	290
Welfare Reform .....	34

## F

### FAIR HOUSING AMENDMENTS ACT

(June–July issue)	
Foreword .....	163
Evolution of U.S. Policy .....	164
Basic Federal Law .....	165
Federal Enforcement .....	166
Recent Action in the Congress .....	168
Main Provisions of H.R. 1158 .....	169
Should Congress Approve The Fair Housing Amendments Act of 1987? .....	160

### FAIR HOUSING COUNCIL OF GREATER WASHINGTON

<i>Pro</i> —Should Congress Approve The Fair Housing Amendments Act of 1987? .....	178
--	-----

### FAIR HOUSING AND EQUAL OPPORTUNITY, OFFICE OF

### FAMILY AND MEDICAL LEAVE POLICY

(May issue)	
Foreword .....	129
Evolution of U.S. Policy .....	130
State and Foreign Programs .....	131
Federal Employees .....	132
Recent Action in the Congress .....	133
Main Provisions of H.R. 925 .....	134
Should The Proposed "Family and Medical Leave Act" Be Approved? .....	136

### FEDERAL BUREAU OF INVESTIGATION

### FEDERAL ELECTION CAMPAIGN ACT

### FEDERAL ELECTION COMMISSION

### FEDERAL EMPLOYEES' POLITICAL ACTIVITIES LEGISLATION

(January issue)	
Foreword .....	3
Evolution of Policy .....	4
Main Provisions of Current Law .....	5
Hatch Act Enforcement .....	7
Federal Employees and The Hatch Act .....	8
Recent Action in the Congress .....	9
Should Congress Approve "The Federal Employees' Political Activities Act of 1987"? .....	10

### FOOD AND NUTRITION SERVICE

### FOOD STAMP PROGRAM

### FOREIGN AFFAIRS

### FRENZEL, BILL, U.S. Representative (MN-R)

<i>Con</i> —Should The "Family Welfare Reform Act of 1987" Be Enacted .....	41
---	----

## G

GRAMM, PHIL, U.S. Senator (TX-R)	
<i>Pro</i> —Should Congress Approve The President's Request For Contra Aid?	88
<i>Con</i> —Should The Congress Approve S.J.Res. 282?	215
GRASSLEY, CHARLES E., U.S. Senator (IA-R)	
<i>Con</i> —Should The Congress Approve S.J. Res. 282?	211
GUATEMALA PEACE ACCORD	69
GUNDERSON, STEVE, U.S. Representative (WS-R)	
<i>Con</i> —Should The "Family Welfare Reform Act of 1987" Be Enacted?	45

## H

HAIG, ALEXANDER M., JR. Hon.	
<i>Con</i> —Is The INF Treaty Sound?	107
HARKIN, TOM, U.S. Senator (IA-D)	
<i>Con</i> —Should Congress Approve The President's Request For Contra Aid?	79
HATCH ACT	5-8
HATCH, ORRIN G., U.S. Senator (UT-R)	
<i>Con</i> —Should The Congress Approve S.J.Res. 282?	205
<i>Con</i> —Should The Congress Adopt The "Intelligence Oversight Act of 1988"?	301
HEALTH	See May issue
HEFLIN, HOWELL T., U.S. Senator (AL-D)	
<i>Pro</i> —Should Congress Approve The President's Request For Contra Aid?	74
<i>Pro</i> —Should The Congress Approve S.J.Res. 272?	218
HERITAGE FOUNDATION, THE	
<i>Con</i> —Is The INF Treaty Sound?	125
<i>Con</i> —Should The Congress Adopt The "Act For Better Child Care Services of 1988"?	275
HILER, JOHN, U.S. Representative (IN-R)	
<i>Con</i> —Should The "Family Welfare Reform Act of 1987" Be Enacted?	51
HOLLINGS, ERNEST F., U.S. Senator (SC-D)	
<i>Pro</i> —Should The Congress Approve S.J. Res. 282?	204
HOLLOWAY, CLYDE C. (LA-R)	
<i>Con</i> —Should The Congress Adopt The "Act For Better Child Care Services of 1988"?	265
HOUSING	See June-July issue
HOUSING ADVOCATES, INC.	
<i>Pro</i> —Should Congress Approve The Fair Housing Amendments Act of 1987?	182
HOUSING AND URBAN DEVELOPMENT, U.S. DEPARTMENT OF	166

## I

INTELLIGENCE OVERSIGHT ACT (December issue)	
Foreword	289

Evolution of U.S. Intelligence Policy	290
Federal Agencies Involved	291
Recent Action in the Congress	293
Main Provisions of S. 1721	294

INTELLIGENCE OVERSIGHT ACT	294
----------------------------	-----

INTELLIGENCE AGENCIES	See December issue
-----------------------	--------------------

INF TREATY (April issue)	
Foreword	97
Evolution of U.S. Policy	98
The INF Treaty	100
Is The INF Treaty Sound?	106

## J

JOB TRAINING PARTNERSHIP ACT	37
JOHNSON, NANCY L., U.S. Representative (CN-R)	
<i>Con</i> —Should The "Family Welfare Reform Act of 1987" Be Enacted?	55
JUSTICE, U.S. DEPARTMENT OF	7, 167, 292
<i>Con</i> —Should Congress Approve "The Federal Employees' Political Activities Act of 1987"?	19
<i>Con</i> —Should Congress Approve "The Fair Housing Amendments Act of 1987"?	171

## K

KAMPELMAN, MAX M., Ambassador	
<i>Pro</i> —Is The INF Treaty Sound?	122
KASSEBAUM, NANCY LANDON, U.S. Senator (KS-R)	
<i>Pro</i> —Should The Congress Approve S.J.Res. 282?	216

## L

LABOR	See May issue
LABOR, U.S. DEPARTMENT OF	37, 260
LEAHY, PATRICK J., U.S. Senator (VT-D)	
<i>Pro</i> —Should The Congress Adopt The "Intelligence Oversight Act of 1988"?	296

## M

MCCAIN, JOHN, U.S. Senator (AZ-R)	
<i>Pro</i> —Should Congress Approve The President's Request For Contra Aid?	92
MCCONNELL, MITCH, U.S. Senator (KY-R)	
<i>Con</i> —Should The Congress Approve S.J.Res. 282?	219
MEDICAL LEAVE	See May issue
MERIT SYSTEMS PROTECTION BOARD	7
MILLER, GEORGE, U.S. Representative (CA-D)	
<i>Pro</i> —Should The "Family Welfare Reform Act of 1987" Be Enacted?	42

## N

### NATIONAL ASSOCIATION FOR THE ADVANCEMENT OF COLORED PEOPLE

*Pro*—Should Congress Approve "The Fair Housing Amendments Act of 1987"? ..... 186

### NATIONAL APARTMENT ASSOCIATION

*Con*—Should Congress Approve "The Fair Housing Amendments Act of 1987"? ..... 187

### NATIONAL ASSOCIATION OF REALTORS

*Con*—Should Congress Approve "The Fair Housing Amendments Act of 1987"? ..... 181

### NATIONAL ASSOCIATION OF INDEPENDENT INSURERS

*Con*—Should Congress Approve "The Fair Housing Amendments Act of 1987"? ..... 177

### NATIONAL CHILD CARE ASSOCIATION

*Con*—Should The Congress Adopt The "Act For Better Child Care Services of 1988"? ..... 267

### NATIONAL EDUCATION ASSOCIATION

*Pro*—Should the Congress Adopt The "Act For Better Child Care Services of 1988"? ..... 268

### NATIONAL ORGANIZATION OF WOMEN

*Pro*—Should The Proposed "Family and Medical Leave Act" Be Approved? ..... 152

### NATIONAL SECURITY AGENCY

..... 291

### NATIONAL SMALL BUSINESS UNITED

*Con*—Should The Proposed "Family and Medical Leave Act" Be Approved? ..... 157

### 9to5 NATIONAL ASSOCIATION OF WORKING WOMEN

*Pro*—Should The Proposed "Family and Medical Leave Act" Be Approved? ..... 150

## O

### OBERSTAR, JAMES L., U.S. Representative (MN-D)

*Pro*—Should The "Family Welfare Reform Act of 1987" Be Enacted? ..... 50

### OBEY, DAVID R., U.S. Representative (WS-D)

*Con*—Should Congress Approve The President's Request For Contra Aid? ..... 91

### OFFICE OF MANAGEMENT AND BUDGET

*Con*—Should Congress Approve "The Federal Employees' Political Activities Act of 1987"? ..... 15

## P

### PANETTA, LEON E., U.S. Representative (CA-D)

*Pro*—Should The "Family Welfare Reform Act of 1987" Be Enacted? ..... 56

### PARRIS, STAN, U.S. Representative (VA-R)

*Pro*—Should Congress Approve "The Federal Employees' Political Activities Act of 1987"? ..... 78

PERSONNEL MANAGEMENT, OFFICE OF ..... 7, 132

### PETRI, THOMAS E., U.S. Representative (WS-R)

*Con*—Should The "Family Welfare Reform Act of 1987" Be Enacted? ..... 43

PLATFORMS, POLITICAL ..... See October issue

### PLECK, DR. JOSEPH H.

*Pro*—Should The Proposed "Family and Medical Leave Act" Be Approved? ..... 156

PRESIDENCY ..... See October issue

## Q

### QUAYLE, DAN, U.S. Senator (IN-R)

Biography ..... 230

## R

### REAGAN, RONALD, President

State of Union Message ..... 65

REPUBLICAN PLATFORM ..... 239

REPUBLICAN NATIONAL PARTY ..... See October issue

### ROGERS, BERNARD W., General

*Con*—Is The INF Treaty Sound? ..... 113

### ROTH, WILLIAM V., JR., U.S. Senator (DE-R)

*Pro*—Should The Congress Approve S.J.Res. 282? ..... 212

### ROUKEMA, MARGE, U.S. Representative (NJ-R)

*Con*—Should The "Family Welfare Reform Act of 1987" Be Enacted? ..... 53

### ROWLAND, JOHN G., U.S. Representative (CT-R)

*Con*—Should The "Family Welfare Reform Act of 1987" Be Enacted? ..... 59

## S

### SCHROEDER, PATRICIA, U.S. Representative (CO-D)

*Pro*—Should Congress Approve "The Federal Employees' Political Activities Act of 1987" ..... 14

SENATORIAL ELECTION CAMPAIGN ACT ..... 199

### SERVICE EMPLOYEES INTERNATIONAL UNION

*Pro*—Should The Proposed "Family and Medical Leave Act" Be Approved? ..... 136

### SHULTZ, GEORGE P., Secretary of State

*Pro*—Is The INF Treaty Sound? ..... 106

STATE, U.S. DEPARTMENT OF, ..... 292

### SYMMS, STEVE, U.S. Senator (ID-R)

*Pro*—Should Congress Approve The President's Request For Contra Aid? ..... 82

## T

TREATIES ..... See April issue



<b>V</b>		Aid To Families With Dependent Children . . . . .	35
VANCE, CYRUS, Hon.		Food Stamp Program . . . . .	36
<i>Pro</i> —Is The INF Treaty Sound? . . . . .	120	Job Training . . . . .	37
VICE PRESIDENCY . . . . .	230	Recent Action in the Congress . . . . .	38
		Should The "Family Welfare Reform Act of 1987" Be Enacted? . . . . .	40
<b>W</b>			
WALLOP, MALCOLM (WY-R)		WOLF, FRANK R., U.S. Representative (VA-R)	
<i>Con</i> —Should The Congress Adopt The "Intelligence Oversight Act of 1988"? . . . . .	309	<i>Con</i> —Should Congress Approve "The Federal Employees' Political Activities Act of 1987"? . . . . .	13
WELFARE REFORM (February issue)		WOMEN'S LEGAL DEFENSE FUND	
Foreword . . . . .	33	<i>Pro</i> —Should The Proposed "Family and Medical Leave Act" Be Approved? . . . . .	144
Evolution of Federal Welfare Programs . . . . .	34	WORK INCENTIVE PROGRAM . . . . .	35

### SINCE 1921 THE NATIONAL PRO AND CON MONTHLY

For more than half a century Congressional Digest has presented in each issue one of the major controversies of the day pending before the Congress. Using material being weighed by the Congress itself in reaching voting decisions, each issue provides—without editorial bias—a balanced pattern of background information, and facing pages of opposing argument by those prominent in the controversy.

The Digest follows the lead of the Congress in the selection of the topic featured in each issue, presenting it as the controversy matures, and before it receives final action in the Congress.

A basic reference source for the nation's academic community, media, and government for many years, Congressional Digest is indexed in Reader's Guide and other leading periodical indices. It is available by subscription, and in microform from 1921 through 1988, on 16 and 35mm reels and 4 × 6 microfiche, as is a separate microform index set containing all annual indexes.

